

## Tracking CalFresh Participation among Young Children

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### **Appendix A: Data and Methods**

#### Data

This brief relies on monthly records of CalFresh and CalWORKs participation drawn from the SNAP and TANF Longitudinal Data Bases (LDBs) – files that are produced by the California Department of Social Services from the Medi-Cal Eligibility Determination System (MEDS). MEDS is a Department of Health Care Services data hub for storing Medi-Cal, CalFresh, and CalWORKs eligibility histories. For additional information, see appendices to The Importance of CalFresh and CalWORKs in Children's Early Years. Using these data, county of program participation refers to the county in which children were first enrolled in CalFresh. This implies that children who move across county lines within the first year of their lives are not captured in the county to which they moved.

The count of total number of infants in a county – which serves as the denominator for the estimated share of infants enrolled – is drawn from counts of live births by county, made publicly available by the California Department of Public Health's Center for Health Statistics and Informatics, Vital Statistics Branch. Specifically, county refers to county of mother's residence, rather than the county in which the birth took place. As a result, there may be some mismatch for children who move across county lines within the first year of their lives and enroll in CalFresh in the destination county.

Estimates of the share of residents under 200 percent of the federal poverty level are drawn from extracts of the American Community Survey prepared by IPUMS-USA.

#### Methods

The methodology for this brief is a subset of that developed in The Importance of CalFresh and CalWORKs in Children's Early Years, which is described in detail in that report's appendices.

To calculate the share of all infants enrolled by their first birthdays, I compare the total number of children born in a calendar year and enrolled by their first birthdays to the number of live births in each county that calendar year. Notably, this brief does not involve adjusting the total number of children in each birth cohort for changes in population size over time, since it focuses on a short window of time. The estimates of share of infants enrolled by region are nonetheless imprecise to the extent that cross-county migration and deaths may occur.

"Early enrollment" describes the number of children enrolled by their first birthdays who were enrolled in CalFresh in their first three calendar months of life. Measuring early enrollment could be substantially impacted if administrative processes around recording participation of infants resulted in missing early months where infants were in fact already enrolled. Records of benefit issuance for families with infants and records of participation for infants show similar patterns. This suggests that data in this brief do not systematically underestimate the share of infants enrolled in their first three months of life.

**TABLE A1**Regional grouping of counties

| -9 - 9 - 1 9 1                          |  |
|---|--|
| Region                                  | List of counties   |
| North                                   | Butte, Colusa, Del Norte, Glenn, Humboldt, Lake, Lassen, Mendocino, Modoc, Nevada, Plumas, Shasta, Sierra, Siskiyou, Tehama, and Trinity |
| Greater Sacramento area                 | El Dorado, Placer, Sacramento, Sutter, Yolo, and Yuba  |
| Bay Area                                | Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, Santa Clara, Santa Cruz, Solano, and Sonoma                                |
| San Joaquin Valley and southern Sierras | Alpine, Amador, Calaveras, Fresno, Inyo, Kern, Kings, Madera, Mariposa, Merced, Mono, San Joaquin, Stanislaus, Tulare, and Tuolumne      |
| Central Coast                           | Monterey, San Benito, San Luis Obispo, Santa Barbara, and Ventura  |
| Inland Empire                           | Imperial, Riverside, and San Bernardino  |

Notes: The three most populous counties—Los Angeles, Orange, and San Diego—are presented on their own. These county groupings allow a general analysis by region, although California's varied geography and distribution of population means no single way of grouping counties into an easily interpreted set of regions is "correct." Appendix B shows county-level estimates to help distinguish between differences at a smaller geographic level.

# **Appendix B: Detailed Tables**

**TABLE B1**Estimated share of all infants who are enrolled in CalFresh by first birthday, 2021

| Region                    | % enrolled | County                 | % enrolled |  |  |
|---------------------------|------------|------------------------|------------|--|--|
| Statewide                 | 34%        |                        |            |  |  |
| North                     | 41%        | Butte                  | 40%        |  |  |
| North                     | 41%        | Colusa                 | 23%        |  |  |
| North                     | 41%        | Del Norte              | 62%        |  |  |
| North                     | 41%        | Glenn                  | *          |  |  |
| North                     | 41%        | Humboldt               | *          |  |  |
| North                     | 41%        | Lake                   | 56%        |  |  |
| North                     | 41%        | Mendocino              | 39%        |  |  |
| North                     | 41%        | Shasta                 | 35%        |  |  |
| North                     | 41%        | Siskiyou               | 46%        |  |  |
| North                     | 41%        | Lassen, Modoc          | 37%        |  |  |
| North                     | 41%        | Nevada, Plumas, Sierra | *          |  |  |
| North                     | 41%        | Tehama, Trinity        | 48%        |  |  |
| Greater Sacramento area   | 34%        | El Dorado              | 20%        |  |  |
| Greater Sacramento area   | 34%        | Placer                 | 16%        |  |  |
| Greater Sacramento area   | 34%        | Sacramento             | 39%        |  |  |
| Greater Sacramento area   | 34%        | Sutter                 | 33%        |  |  |
| Greater Sacramento area   | 34%        | Yolo                   | 28%        |  |  |
| Greater Sacramento area   | 34%        | Yuba                   | 44%        |  |  |
| Bay Area                  | 21%        | Alameda                | 22%        |  |  |
| Bay Area                  | 21%        | Contra Costa           | 24%        |  |  |
| Bay Area                  | 21%        | Marin                  | 20%        |  |  |
| Bay Area                  | 21%        | Napa                   | 24%        |  |  |
| Bay Area                  | 21%        | San Francisco          | 23%        |  |  |
| Bay Area                  | 21%        | San Mateo              | 14%        |  |  |
| Bay Area                  | 21%        | Santa Clara            | 17%        |  |  |
| Bay Area                  | 21%        | Santa Cruz             | 36%        |  |  |
| Bay Area                  | 21%        | Solano                 | 32%        |  |  |
| Bay Area                  | 21%        | Sonoma                 | 24%        |  |  |
| San Joaquin Valley/Sierra | 53%        | Calaveras              | 33%        |  |  |
| San Joaquin Valley/Sierra | 53%        | Fresno                 | *          |  |  |
| San Joaquin Valley/Sierra | 53%        | Kern                   | 54%        |  |  |
| San Joaquin Valley/Sierra | 53%        | Kings                  | 47%        |  |  |
|                           |            |                        |            |  |  |

| San Joaquin Valley/Sierra | 53% | Merced           | 55% |
|---------------------------|-----|------------------|-----|
| San Joaquin Valley/Sierra | 53% | San Joaquin      | 39% |
| San Joaquin Valley/Sierra | 53% | Stanislaus       | 37% |
| San Joaquin Valley/Sierra | 53% | Tulare           | 69% |
| San Joaquin Valley/Sierra | 53% | Tuolumne         | 26% |
| San Joaquin Valley/Sierra | 53% | Alpine, Amador   | *   |
| San Joaquin Valley/Sierra | 53% | Inyo, Mono       | 27% |
| San Joaquin Valley/Sierra | 53% | Madera, Mariposa | *   |
| Central Coast             | 36% | Monterey         | 44% |
| Central Coast             | 36% | San Benito       | 27% |
| Central Coast             | 36% | San Luis Obispo  | 27% |
| Central Coast             | 36% | Santa Barbara    | 44% |
| Central Coast             | 36% | Ventura          | 29% |
| Inland Empire             | 36% | Imperial         | 46% |
| Inland Empire             | 36% | Riverside        | 30% |
| Inland Empire             | 36% | San Bernardino   | 41% |
| Los Angeles County        | 35% | Los Angeles      | 35% |
| Orange County             | 22% | Orange           | 22% |
| San Diego County          | 26% | San Diego        | 26% |

Sources: Author's analysis of SNAP and TANF LDB files, and CDPH vital statistics records of live births by year.

Notes: Several measures protect privacy in counties where fewer than 30 infants were enrolled in CalFresh. Certain neighboring counties are grouped together when one consistently had fewer than 30 infants enrolled (e.g. Inyo and Mono counties). In counties that only occasionally had fewer than 30 infants enrolled, \* indicates that the estimate is suppressed. In CDPH data, the count of live births from Alpine and Sierra counties was suppressed throughout this period for having small numbers.

TABLE B2
Share of infants (those enrolled by first birthday) who are enrolled in CalFresh in first 3 months of life, by county

| Region    | 2010 | 2021 | % change | County                 | 2010 | 2021 | % change |
|-----------|------|------|----------|------------------------|------|------|----------|
| Statewide | 56%  | 55%  | -2%      |                        |      |      |          |
| North     | 62%  | 54%  | -14%     | Butte                  | 64%  | 50%  | -21%     |
| North     | 62%  | 54%  | -14%     | Colusa                 | 49%  | 50%  | 2%       |
| North     | 62%  | 54%  | -14%     | Del Norte              | 70%  | *    | *        |
| North     | 62%  | 54%  | -14%     | Glenn                  | 65%  | *    | *        |
| North     | 62%  | 54%  | -14%     | Humboldt               | 67%  | 67%  | -1%      |
| North     | 62%  | 54%  | -14%     | Lake                   | 53%  | 56%  | 6%       |
| North     | 62%  | 54%  | -14%     | Mendocino              | 58%  | 50%  | -14%     |
| North     | 62%  | 54%  | -14%     | Shasta                 | 61%  | 45%  | -26%     |
| North     | 62%  | 54%  | -14%     | Siskiyou               | 57%  | 48%  | -17%     |
| North     | 62%  | 54%  | -14%     | Lassen, Modoc          | 68%  | *    | *        |
| North     | 62%  | 54%  | -14%     | Nevada, Plumas, Sierra | 61%  | 47%  | -24%     |
| North     | 62%  | 54%  | -14%     | Tehama, Trinity        | 65%  | 54%  | -17%     |
|           |      |      |          |                        |      |      |          |

| Greater Sacramento area                             | 60%        | 57%        | -4%  | El Dorado                    | 58%        | 50% | -15%       |
|---|------------|------------|------|------------------------------|------------|-----|------------|
| Greater Sacramento area                             | 60%        | 57%        | -4%  | Placer                       | 52%        | 54% | 3%         |
| Greater Sacramento area                             | 60%        | 57%        | -4%  | Sacramento                   | 61%        | 59% | -4%        |
| Greater Sacramento area                             | 60%        | 57%        | -4%  | Sutter                       | 59%        | 53% | -10%       |
| Greater Sacramento area                             | 60%        | 57%        | -4%  | Yolo                         | 55%        | 51% | -6%        |
| Greater Sacramento area                             | 60%        | 57%        | -4%  | Yuba                         | 65%        | 61% | -6%        |
| Bay Area  | 57%        | 55%        | -2%  | Alameda                      | 52%        | 45% | -12%       |
| Bay Area  | 57%        | 55%        | -2%  | Contra Costa                 | 56%        | 53% | -6%        |
| Bay Area  | 57%        | 55%        | -2%  | Marin                        | 58%        | 62% | 6%         |
| Bay Area  | 57%        | 55%        | -2%  | Napa                         | 52%        | 62% | 20%        |
| Bay Area  | 57%        | 55%        | -2%  | San Francisco                | 60%        | 60% | 0%         |
| Bay Area  | 57%        | 55%        | -2%  | San Mateo                    | 51%        | 57% | 12%        |
| Bay Area  | 57%        | 55%        | -2%  | Santa Clara                  | 61%        | 62% | 3%         |
| Bay Area  | 57%        | 55%        | -2%  | Santa Cruz                   | 56%        | 62% | 10%        |
| Bay Area  | 57%        | 55%        | -2%  | Solano                       | 60%        | 56% | -8%        |
| Bay Area  | 57%        | 55%        | -2%  | Sonoma                       | 61%        | 59% | -4%        |
| San Joaquin Valley/Sierra                           | 63%        | 61%        | -3%  | Calaveras                    | 64%        | *   | *          |
| San Joaquin Valley/Sierra                           | 63%        | 61%        | -3%  | Fresno                       | 68%        | 63% | -7%        |
| San Joaquin Valley/Sierra                           | 63%        | 61%        | -3%  | Kern                         | 63%        | 62% | -7 %       |
| San Joaquin Valley/Sierra                           | 63%        | 61%        | -3%  | Kings                        | 63%        | 62% | -1%        |
| San Joaquin Valley/Sierra                           | 63%        | 61%        | -3%  | Merced                       | 63%        | 64% | 1%         |
| San Joaquin Valley/Sierra                           | 63%        | 61%        | -3%  | San Joaquin                  | 56%        | 56% | 0%         |
| San Joaquin Valley/Sierra                           | 63%        | 61%        | -3%  | Stanislaus                   | 60%        | 56% | -7%        |
| San Joaquin Valley/Sierra                           | 63%        | 61%        | -3%  | Tulare                       | 66%        | 60% | -8%        |
| San Joaquin Valley/Sierra                           | 63%        | 61%        | -3%  | Tuolumne                     | 58%        | *   | *          |
| San Joaquin Valley/Sierra                           | 63%        | 61%        | -3%  |                              | 51%        | 46% | -10%       |
|   |            |            | -3%  | Alpine, Amador<br>Inyo, Mono |            | *   | *          |
| San Joaquin Valley/Sierra San Joaquin Valley/Sierra | 63%        | 61%        | -3%  | Madera, Mariposa             | 56%<br>53% |     | 24%        |
|   | 63%<br>58% | 63%        | 10%  | •                            | 59%        | 65% | 18%        |
| Central Coast                                       |            |            | 10%  | Monterey                     |            | 69% |            |
| Central Coast                                       | 58%        | 63%<br>63% | 10%  | San Luis Obiene              | 55%        | 51% | -7%<br>-9% |
| Central Coast Central Coast                         | 58%        |            | 10%  | San Luis Obispo              | 61%        | 56% | 9%         |
|   | 58%        | 63%        |      | Santa Barbara                | 57%        | 62% |            |
| Central Coast                                       | 58%        | 63%        | 10%  | Ventura                      | 56%        | 61% | 8%         |
| Inland Empire                                       | 56%        | 49%        | -13% | Imperial                     | 62%        | 44% | -28%       |
| Inland Empire                                       | 56%        | 49%        | -13% | Riverside                    | 48%        | 41% | -16%       |
| Inland Empire                                       | 56%        | 49%        | -13% | San Bernardino               | 61%        | 56% | -9%        |
| Los Angeles County                                  | 49%        | 49%        | 0%   | Los Angeles                  | 49%        | 49% | 0%         |
| Orange County                                       | 56%        | 58%        | 4%   | Orange                       | 56%        | 58% | 4%         |
| San Diego County                                    | 52%        | 59%        | 15%  | San Diego                    | 52%        | 59% | 15%        |

Sources: Author's analysis of SNAP and TANF LDB files.

Notes: Several measures protect privacy in counties where fewer than 30 infants were enrolled in CalFresh. Certain neighboring counties are grouped together when one consistently had fewer than 30 infants enrolled (e.g. Inyo and Mono counties). In counties that only occasionally had fewer than 30 infants enrolled, \* indicates that the estimate is suppressed.

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