Reducing Child Poverty
A Look at Housing Costs, Wages, and the Safety Net

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Child poverty has declined but is still high in California

- Nearly one in four young children live in poverty
- Adverse circumstances in children’s early years can have long-term physical, social, and behavioral consequences
- High housing costs and low wages contribute to child poverty across the state
Recent state action will help reduce child poverty

- Policymakers have taken action to address these challenges:
  - Efforts to boost housing supply
  - Minimum wage increases
  - CalEITC

- Previous PPIC research has examined the prevalence of poverty and the role of the existing social safety net
This research examines trade-offs among different policy approaches

- Focuses on improvements in poverty among children ages 0–5
- Examines broad-based and targeted approaches
  - Broad-based: housing costs and minimum wage
  - Targeted: tax credits that build on the CalEITC
- Leverages the California Poverty Measure (2012–15) to build scenarios
- Features an online interactive where users can explore how policy changes could affect their county
Outline

- Barriers to reducing child poverty
- Housing costs and minimum wage
- Targeted safety net policies
- Policy considerations
- Online interactive
Low-, mid-, and high-cost counties have dramatically different poverty thresholds

- Federal poverty line: $24,036
- Statewide
- San Francisco County
- Riverside County
- Tulare County

CPM poverty line, family of four
Poor families in high-cost areas are more likely to be housing burdened

<table>
<thead>
<tr>
<th></th>
<th>Statewide</th>
<th>Low-cost counties</th>
<th>Mid-cost counties</th>
<th>High-cost counties</th>
</tr>
</thead>
<tbody>
<tr>
<td>Housing cost (median)</td>
<td>$12,300</td>
<td>$8,000</td>
<td>$10,000</td>
<td>$13,900</td>
</tr>
<tr>
<td>Severe housing burden</td>
<td>31%</td>
<td>23%</td>
<td>26%</td>
<td>34%</td>
</tr>
</tbody>
</table>

Table shows data for poor families with young children.
Part-time employment and low-wage work are more common in low-cost counties

<table>
<thead>
<tr>
<th></th>
<th>Statewide</th>
<th>Low-cost counties</th>
<th>Mid-cost counties</th>
<th>High-cost counties</th>
</tr>
</thead>
<tbody>
<tr>
<td>Employed</td>
<td>61%</td>
<td>60%</td>
<td>60%</td>
<td>62%</td>
</tr>
<tr>
<td>Employed full-time, year-round</td>
<td>37%</td>
<td>21%</td>
<td>29%</td>
<td>41%</td>
</tr>
<tr>
<td>Employed low-wage</td>
<td>78%</td>
<td>89%</td>
<td>82%</td>
<td>76%</td>
</tr>
</tbody>
</table>

Table shows data for adults in poor families with young children.
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Lower housing costs could markedly reduce child poverty, especially in high-cost areas.

<table>
<thead>
<tr>
<th></th>
<th>90th percentile housing costs</th>
<th>75th percentile housing costs</th>
</tr>
</thead>
<tbody>
<tr>
<td>Statewide</td>
<td>1.6</td>
<td>2.8</td>
</tr>
<tr>
<td>Low-cost counties</td>
<td>0.0</td>
<td>0.2</td>
</tr>
<tr>
<td>Mid-cost counties</td>
<td>0.0</td>
<td>0.4</td>
</tr>
<tr>
<td>High-cost counties</td>
<td>4.0</td>
<td>2.5</td>
</tr>
</tbody>
</table>
Benefits from minimum wage increases are more distributed across the state.

<table>
<thead>
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<th>High-cost counties</th>
</tr>
</thead>
<tbody>
<tr>
<td>$13 minimum wage</td>
<td>1.3</td>
<td>0.9</td>
<td>1.3</td>
<td>1.4</td>
</tr>
<tr>
<td>$15 minimum wage</td>
<td>2.8</td>
<td>1.7</td>
<td>2.6</td>
<td>3.1</td>
</tr>
</tbody>
</table>

% pt reduction in child poverty
Housing and minimum wage policies are broad-based

- Housing-cost scenarios affect all high-cost counties
  - Lowering housing costs does not help the poor in low-cost counties

- Minimum wage increases affect many who are not poor
  - They also help many Californians without children

- Both of these approaches tend to lower poverty more than deep poverty
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The safety net helps many children but misses others

- The safety net substantially reduces child poverty
  - Without these resources, 15.5% more young children would live in poverty
  - This includes large-scale cash, nutrition, housing, and tax credit programs

- But the current safety net has key limitations:
  - Reaching the lowest-income families that face the most severe poverty
  - Reaching low- and moderate-income families that may have limited access to existing safety net programs
Targeted expansions of the social safety net hold promise

- We consider three tax credit scenarios:
  - Expand the CalEITC
  - Add a child credit
  - Restructure the renter’s credit

- All of these policy options build on the EITC
  - CalEITC has been a focal point of policymaker action
  - Policies target support to low-income families with children
Approaches that focus on the lowest-income families are relatively effective at reducing deep poverty.

<table>
<thead>
<tr>
<th></th>
<th>Lowest-income workers</th>
<th>Lowest-income families</th>
<th>Lowest-income rent burdened</th>
</tr>
</thead>
<tbody>
<tr>
<td>EITC</td>
<td>0.3</td>
<td>1.5</td>
<td>0.9</td>
</tr>
<tr>
<td>Child credit</td>
<td>0.3</td>
<td>1.4</td>
<td>0.5</td>
</tr>
<tr>
<td>Renter's credit</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Approaches that focus on low- and moderate-income families tend to be more effective at reducing poverty

<table>
<thead>
<tr>
<th></th>
<th>Deep poverty</th>
<th>Poverty</th>
</tr>
</thead>
<tbody>
<tr>
<td>Low- and moderate-income workers</td>
<td></td>
<td></td>
</tr>
<tr>
<td>EITC</td>
<td>0.0</td>
<td>1.2</td>
</tr>
<tr>
<td>Low- and moderate-income families</td>
<td>1.6</td>
<td>4.4</td>
</tr>
<tr>
<td>Child credit</td>
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<td>Low- and moderate-income rent burdened</td>
<td>1.1</td>
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</tbody>
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The policy options differ widely in scale

- Total benefits range from $417 million to $5.62 billion
- The number of young children assisted ranges from 210,000 to 1.59 million
- As constructed, the EITC scenarios provide smaller benefits ($390 to $2,300), while the child and renter’s credits provide larger benefits ($2,800 to $3,900)
- Overall, the child credits cost the most, but they also reduce poverty and deep poverty the most and assist the most children
The policies differ greatly in terms of poverty reduction.

But on a per dollar basis, we see commonalities:
- EITC and child credits targeting the lowest-income are quite similar.
- Renter’s credits are also effective by this metric.

EITC and child credits targeting low- and moderate-income have smaller effects, particularly for children in deep poverty:
- Designed to assist families that are higher on the income spectrum.
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Policymakers face key choices

- High housing costs and low wages are long-term challenges
- Policy options to supplement family resources are available and promising
  - But budget outlays could be large
  - And tough questions remain about where to target investments
- Considerations for policymaking include:
  - Focusing on lowest-income versus more moderate-income groups
  - Lowering the poverty rate versus improving economic well-being
  - Identifying local needs
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Notes on the use of these slides

These slides were created to accompany a presentation. They do not include full documentation of sources, data samples, methods, and interpretations. To avoid misinterpretations, please contact:

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Thank you for your interest in this work.